

116TH CONGRESS  
1ST SESSION

# S. 2503

To reauthorize the United States Commission on International Religious Freedom, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18, 2019

Mr. RUBIO (for himself, Mr. MENENDEZ, Mr. GARDNER, Mr. DURBIN, and Mr. COONS) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To reauthorize the United States Commission on International Religious Freedom, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “United States Commis-  
5 sion on International Religious Freedom Reauthorization  
6 Act of 2019”.

7 **SEC. 2. REAUTHORIZATION.**

8       Section 209 of the International Religious Freedom  
9 Act of 1998 (22 U.S.C. 6436) is amended by striking  
10 “2019” and inserting “2023”.

1     **SEC. 3. COMPOSITION OF COMMISSION.**

2         Section 201 of the International Religious Freedom

3     Act of 1998 (22 U.S.C. 6431) is amended—

4             (1) in subsection (b)(2)—

5                     (A) by striking “(A) IN GENERAL.—”; and

6                     (B) by striking subparagraph (B);

7             (2) in subsection (c)(1)—

8                     (A) by striking “2 years” and inserting “3  
9     years”; and

10                     (B) by striking the second and third sen-  
11     tences and inserting the following: “Individuals  
12     serving on the Commission on the date of the  
13     enactment of the United States Commission on  
14     International Religious Freedom Reauthoriza-  
15     tion Act of 2019 who were previously re-  
16     appointed to the Commission may not remain  
17     in office after the end of the term for which the  
18     member was appointed. Individuals serving on  
19     the Commission as of such date of enactment  
20     who were not previously reappointed to the  
21     Commission may be reappointed for 1 addi-  
22     tional 2-year term. Individuals appointed to the  
23     Commission on or after such date of enactment  
24     may not serve more than 1 term as members of  
25     the Commission under any circumstance. Indi-  
26     viduals whose service as members of the Com-

1           mission ended before such date of enactment  
2           may not be reappointed to the Commission.”;  
3           (3) by amending subsection (d) to read as fol-  
4        lows:

5           “(d) ELECTION OF CHAIR AND VICE CHAIR.—At the  
6 first meeting of the Commission after May 30 of each  
7 year, a majority of the members of the Commission who  
8 are present and voting shall elect a Chair and a Vice  
9 Chair. The Vice Chair shall have been appointed by an  
10 officeholder from a different political party than the office-  
11 holder who appointed the member of the Commission who  
12 was elected Chair. The positions of Chair and Vice Chair  
13 shall be rotated annually between members who were ap-  
14 pointed to the Commission by officeholders of different po-  
15 litical parties.”;

16           (4) in subsection (f), by striking “Country Re-  
17 port on Human Rights Practices” and inserting  
18        “International Religious Freedom Report”; and

19           (5) by adding at the end the following:

20           “(j) REMOVAL.—If a payment is made under section  
21 415(a) of the Congressional Accountability Act of 1995  
22 (2 U.S.C. 1415(a)) for an award or settlement in connec-  
23 tion with a claim alleging a violation of unlawful harass-  
24 ment, intimidation, reprisal, or discrimination under the  
25 Congressional Accountability Act of 1995 (2 U.S.C. 1301

1 et seq.) that was committed personally by an individual  
2 who, at the time of committing the violation, was a Mem-  
3 ber of the Commission, the Member shall be removed from  
4 the Commission.”.

**5 SEC. 4. DUTIES AND POWERS OF THE COMMISSION.**

6 (a) DUTIES.—Section 202 of the International Reli-  
7 gious Freedom Act of 1998 (22 U.S.C. 6432) is amend-  
8 ed—

9 (1) in subsection (a)(1), by inserting “globally  
10 and the abuse of religion to justify human rights vio-  
11 lations, including those” after “freedom”; and

12 (2) in subsection (e)—

13 (A) by striking “The Commission” and in-  
14 serting the following:

15 “(1) IN GENERAL.—The Commission”; and

16 (B) by adding at the end the following:

17 “(2) TRACKING; REVIEW.—The Commission  
18 shall regularly—

19 (A) track the implementation by the  
20 United States Government of the recommenda-  
21 tions it makes under paragraph (1); and

22 (B) review, to the extent practicable, the  
23 effectiveness of such implemented recomme-  
24 ndations in advancing religious freedom inter-  
25 nationally.”.

1       (b) POWERS.—Section 203(e) of the International  
2 Religious Freedom Act of 1998 (22 U.S.C. 6432a(e)) is  
3 amended—

4                 (1) by striking “The Members of the Commis-  
5 sion” and inserting the following:

6                 “(1) IN GENERAL.—The Members of the Com-  
7 mission”;

8                 (2) in paragraph (1), as redesignated, by insert-  
9 ing “When a member of the Commission is speaking  
10 at a public event in his or her capacity as a private  
11 citizen, the event sponsor shall not identify the mem-  
12 ber’s affiliation with the Commission in any printed  
13 materials or when introducing the member.” after  
14 “private citizens.”; and

15                 (3) by adding at the end the following:

16                 “(2) SPEAKING AT EVENTS IN OFFICIAL CAPAC-  
17 ITY.—When a Member of the Commission is invited  
18 to speak at an event in his or her capacity as a  
19 Commissioner, the Member shall provide notice of  
20 the request to all Commissioners and the Executive  
21 Director as soon as the Commissioner becomes  
22 aware of the request. When a specific Commissioner  
23 is requested to speak at an event, but a different  
24 Commissioner has more relevant subject-matter ex-  
25 pertise, the Commission may propose that a dif-

1       ferent Commissioner speak at the event. If more  
2       than 1 Commissioner would like to speak at an event  
3       and interested Commissioners cannot reach a timely,  
4       amicable decision on who shall speak, the Commis-  
5       sion, as a whole, shall decide who shall speak by ma-  
6       jority vote. Speeches and responses to questions at  
7       events shall reflect the views of the Commission.  
8       Speeches and other prepared materials must be cir-  
9       culated to all Commissioners in advance of the  
10      event.”.

11 **SEC. 5. COMMISSION PERSONNEL MATTERS.**

12       (a) IN GENERAL.—Section 204 of the International  
13 Religious Freedom Act of 1998 (22 U.S.C. 6432b) is  
14 amended—

15               (1) in subsection (a)—

16                       (A) by striking “, without regard to civil  
17 service laws and regulations,”;

18                       (B) by striking “and such other additional  
19 personnel” and inserting the following: “. The  
20 Executive Director, with the approval of the  
21 Chair and the Vice Chair, may appoint or ter-  
22 minate additional senior staff”; and

23                       (C) by inserting “The Executive Director,  
24 in consultation with the relevant Directors, may  
25 appoint or terminate such junior staff as may

1           be necessary to enable the Commission to per-  
2           form its duties.” after “duties.”;

3           (2) in subsection (b)—

4                 (A) by striking “fix the compensation of  
5                 the Executive Director and other personnel”  
6                 and inserting “provide reasonable compensation  
7                 to the Executive Director”;

8                 (B) by striking “and other personnel may  
9                 not exceed the rate payable for level V of the  
10               Executive Schedule under section 5316” and in-  
11               serting “may not exceed the rate payable under  
12               level II of the Executive Schedule under section  
13               5313”; and

14                 (C) by adding at the end the following:  
15                 “The rate of pay for other personnel of the  
16                 Commission may not exceed the rate payable  
17                 for level IV of the Executive Schedule under  
18                 section 5315 of such title. All employees of the  
19                 Commission shall otherwise be treated as em-  
20                 ployees whose pay is disbursed by the Secretary  
21                 of the Senate, including for purposes of apply-  
22                 ing the Standing Rules of the Senate. The  
23                 Commission shall be treated as an employing  
24                 office of the Senate”;

1                             (3) in subsection (f), by striking “the commis-  
2                             sion, for the executive director” and inserting “the  
3                             Commission, for the Executive Director”; and

4                             (4) by striking subsection (g).

5                             (b) COVERAGE OF COMMISSION EMPLOYEES.—Sec-  
6                             tion 101(b) of the Congressional Accountability Act (2  
7                             U.S.C. 1301) is amended—

8                             (1) in paragraph (1), by inserting “the United  
9                             States Commission on International Religious Free-  
10                             dom,” after “With respect to”;

11                             (2) in paragraph (2)—

12                                 (A) by redesignating subparagraphs (A)  
13                             and (B) as clauses (i) and (ii);

14                                 (B) by inserting “(A)” before “Subject to  
15                             paragraph (3),”; and

16                                 (C) by adding at the end the following:

17                                 “(B) Legal assistance and representation  
18                             under this chapter, including assistance and  
19                             representation with respect to the proposal or  
20                             acceptance of the disposition of a claim under  
21                             this chapter, shall be provided to the United  
22                             States Commission on International Religious  
23                             Freedom by the Office of Senate Chief Counsel  
24                             for Employment of the Senate, in the case of  
25                             assistance and representation in connection

1           with a claim filed under subchapter IV (including all subsequent proceedings under such sub-  
2           chapter in connection with such claim).”; and  
3  
4           (3) in paragraph (3)—  
5               (A) in subparagraph (B), by striking  
6               “and” at the end;  
7               (B) in subparagraph (C), by striking the  
8               period at the end and inserting “; and”; and  
9               (C) by adding at the end the following:  
10                 “(D) the term ‘United States Commission  
11                 on International Religious Freedom’ means the  
12                 Commission established under section 201 of  
13                 the International Religious Freedom Act of  
14                 1998 (22 U.S.C. 6431 et seq.).”.

15 **SEC. 6. COMMISSION TRAVEL AND ANNUAL DISCLOSURES.**

16           (a) DUTIES.—Section 201(i) of the International Re-  
17           ligious Freedom Act of 1998 (22 U.S.C. 6431(i)) is  
18           amended by striking “are subject to” and inserting “shall  
19           comply with”.

20           (b) POWERS.—Section 203(f) of the International  
21           Religious Freedom Act of 1998 (22 U.S.C. 6432a(f)) is  
22           amended—

23               (1) by striking “The Members of the Commis-  
24               sion” and inserting the following:

1           “(1) IN GENERAL.—The Members of the Com-  
2       mission”; and

3           (2) by adding at the end the following:

4           “(2) PROHIBITION AGAINST PAYMENT OF OFFI-  
5       CIAL TRAVEL BY NON-FEDERAL SOURCES.—Mem-  
6       bers of the Commission and Commission staff may  
7       not accept payment from a non-Federal source for  
8       expenses related to official travel on behalf of the  
9       Commission.”.

10          (c) ANNUAL DISCLOSURES.—Section 203 of the  
11 International Religious Freedom Act of 1998, as amended  
12 by subsection (b), is further amended by adding at the  
13 end the following:

14          “(g) ANNUAL DISCLOSURES.—Not later than March  
15 1 of each year, each Member of the Commission shall sub-  
16 mit a report to the appropriate congressional committees  
17 (as defined in section 4(a) of the United States Commis-  
18 sion on International Religious Freedom Reauthorization  
19 Act of 2015 (22 U.S.C. 6433a(a)) that discloses, with re-  
20 spect to the most recently concluded 12-month period—

21           “(1) any travel by the Member outside of the  
22 United States that was paid for or reimbursed by a  
23 person or entity other than the Member, a relative  
24 of the Member, or the Federal Government, includ-  
25 ing—

1               “(A) who paid for or reimbursed the trav-  
2               el;

3               “(B) a good faith estimate of the cost of  
4               the travel; and

5               “(C) brief details of the travel and events  
6               related to such travel; and

7               “(2) any instances in which the Member was  
8               identified as a Commissioner while speaking at, or  
9               otherwise participating in, a public event in his or  
10              her capacity as a private citizen.”.

11 **SEC. 7. STRATEGIC PLAN.**

12              Section 4(d) of the United States Commission on  
13 International Religious Freedom Reauthorization Act of  
14 2015 (22 U.S.C. 6433a(d)) is amended by striking “Not  
15 later than 180 days after the date of the enactment of  
16 the Act, and not less frequently than biennially thereafter”  
17 and inserting “Not later than December 15, 2019, and  
18 every 2 years thereafter”.

19 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

20              Section 207(a) of the International Religious Free-  
21 dom Act of 1998 (22 U.S.C. 6435(a)) is amended by strik-  
22 ing “\$3,500,000 for each of the fiscal years 2016 to  
23 2019” and inserting “\$4,500,000 for each of the fiscal  
24 years 2019 through 2023”.

1 **SEC. 9. RECORD RETENTION.**

2       Section 208 of the International Religious Freedom  
3 Act of 1998 (22 U.S.C. 6435a) is amended by adding at  
4 the end the following:

5       “(f) COMMISSION RECORDS.—The Commission shall  
6 comply with all of the records management requirements  
7 set forth in chapter 31 of title 44, United States Code  
8 (commonly referred to as the ‘Federal Records Act of  
9 1950’).

10       “(g) OFFICIAL EMAIL FOR COMMISSION BUSI-  
11 NESS.—When conducting any Commission business  
12 through email, Commission Members and staff shall use  
13 official Commission email.”.

